

Message Text

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NSCE-00 SSO-00 USIE-00 AF-10 ARA-16 EA-11 EUR-25

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USMISSION GENEVA

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C O N F I D E N T I A L IAEA VIENNA 9070

DISTO

EO: 11652: GDS

TAGS: PARM UK UR US IAEA

SUBJ: CONFERENCE TO REVIEW OPERATION OF NPT: DRAFT UNGA RESOLUTION

REF: USUN 4331 AND 4332

SUMMARY: BRITISH, SOVIET AND US MISSIONS TO IAEA AGREED STRONGLY RECOMMEND TO THEIR GOVERNMENTS INCLUSION OF QTE IN COOPERATION WITH IAEA UNQTE IN DRAFT UNGA RESOLUTION REQUESTING SYG TO PROVIDE NECESSARY STAFF SERVICES FOR NPT REVIEW CONFERENCE. IN OUR JOINT VIEW, FAILURE TO MENTION IAEA IN RESOLUTION, DESPITE ITS PROMINENT ROLE IN TREATY AND ITS IMPLEMENTATION, WILL IMPLY SERIOUS LACK OF CONFIDENCE IN AGENCY AND GIVE AID AND COMFORT TO
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THOSE WHO WISH IMPAIR EFFECTIVENESS OF TREATY.

1. REPRESENTATIVES OF BRITISH, SOVIET AND US MISSIONS TO IAEA MET NOVEMBER 2 TO DISCUSS PROPOSED DRAFT UNGA RESOLUTION ON NPT REVIEW CONFERENCE. (WE WERE ONLY MISSION TO HAVE FULL TEXT OF RES, THANKS TO USUN 4331.) BRITISH RESREP SAID THAT ACCORDING HIS REPORTS FROM HAINWORTH PHRASE "IN COOPERATION WITH IAEA" HAD BEEN DROPPED FROM SECOND OPERATIVE PARA DUE TO BRITISH CONCERN OVER POSSIBLE BUDGETARY IMPLICATIONS FOR IAEA AND TO SOVIET OPPOSITION FOR UNKNOWN REASONS. SOVIET MISOFFS WERE ASTONISHED. THEY SAID THEY COULD NOT UNDERSTAND HOW TOULINOV, WHO IS FORMER MEMBER OF IAEA MISSION, COULD TAKE THAT POSITION. AS FOR BUDGETARY IMPLICATIONS, THEY AGREED IT WAS NECESSARY AVOID UNDUE BURDEN ON IAEA BUDGET BUT SAID IT ALSO IMPORTANT THAT POLITICAL CONSIDERATIONS BE GIVEN FULL WEIGHT. THEY NOTED THAT IAEA GIVEN PROMINENT ROLE BY TREATY AND IN FACT HAS BEEN ONLY INTERNATIONAL ORGANIZATION INVOLVED IN IMPLEMENTATION OF ENTIRE TREATY, WITH IMPORTANT EXCEPTION OF ARTICLE VI.

2. BRITISH REP SAID THAT IN ORDER OVERCOME ANY QUESTION WITH RESPECT TO FINANCING, OPERATIVE PARA TWO COULD READ: "REQUESTS SYG TO PROVIDE SERVICES REQUIRED FOR REVIEW CONFERENCE AND ITS PREPARATION AND, IN COOPERATION WITH IAEA, TO RENDER NECESSARY ASSISTANCE."

3. US MISSION NOTED THAT UNGA RES 2309 (XXII), 13 DECEMBER 1967, HAD SPOKEN IN PREAMBULAR PARA OF "INTERNATIONAL CONFERENCE ON PEACEFUL USES OF ATOMIC ENERGY UNDER AUSPICES OF UN, WITH FULLEST POSSIBLE PARTICIPATION OF IAEA" AND IN OPERATIVE PARA TWO HAD DECLARED THAT SUCH CONFERENCE "SHOULD ACCORDINGLY BE CONVENED UNDER AEGIS OF UN, WITH FULLEST POSSIBLE PARTICIPATION OF IAEA." ACCORDING TO IAEA SECRETARIAT, THIS LANGUAGE HAD LED TO NO DIFFICULTIES WHATEVER AND HAD MADE POSSIBLE FULL COOPERATION BY IAEA WITH FINANCING FROM UN BUDGET.

4. BRITISH PREFERRED THEIR FORMULA, TO AVOID ANY BUDGETARY COMPLICATION. SOVIETS PREFERRED EXACT LANGUAGE OF 1967 RES IN ORDER TAKE ADVANTAGE OF PRECEDENT. WE SAID THAT WORDS "FULLEST POSSIBLE" ARE NOT NECESSARILY APPROPRIATE IN PRESENT INSTANCE, BUT SURELY "WITH PARTICIPATION OF IAEA" OR "IN COOPERATION WITH IAEA" SHOULD BE ACCEPTABLE IN VIEW OF PRECEDENT. ALL AGREED THAT AL-

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TERNATIVES SUCH AS "IN CONSULTATION WITH IAEA" AND "ASSOCIATING IAEA WITH WORK OF CONFERENCE" WERE WORSE THAN NO MENTION AT ALL, SINCE THEY RELEGATED NPT'S SAFEGUARDING ORGANIZATION TO SECONDARY ROLE. THREE MISSIONS AGREED THEY WOULD IMMEDIATELY RECOMMEND RECONSIDERATION TO THEIR GOVERNMENTS.

5. COMMENT: WE COMMEND DRAFT AS A WHOLE, AND CERTAINLY CONCUR IN OBJECTIVES OF KEEPING RESOLUTION SIMPLE AND NON-CONTROVER-

SIAL, AND KEEPING BUDGETARY RESPONSIBILITY UNDIVIDED AND UNCON-
FUSED. BUT WE DO NOT RPT NOT BELIEVE MENTION OF IAEA WILL COM-
PLICATE RESOLUTION OR RENDER IT CONTROVERSIAL. US, LIKE OTHER
DEPOSITARIES, HAS REPEATEDLY STRESSED IMPORTANCE OF IAEA'S FUNC-
TIONS UNDER NPT. TO IGNORE THEM IN UNGA RES CAN ONLY LEAD TO
CONTROVERSY CONCERNING DEPOSITARIES' VIEW OF IAEA AND STRENGTHEN
HAND OF THOSE WHO SEEK DISASSOCIATE AGENCY FROM TREATY.PORTER

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